

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED
AUTHORITY, HELD ON FRIDAY 15 DECEMBER 2017 AT BOLTON TOWN HALL**

PRESENT:

Greater Manchester Mayor	Andy Burnham
Deputy Mayor (Police and Crime)	Baroness Beverley Hughes
Bury	Councillor Rishi Shori, (Deputy Mayor)
Manchester	Councillor Richard Leese, (Deputy Mayor)
Oldham	Councillor Jean Stretton
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Kieran Quinn
Trafford	Councillor Sean Anstee
Wigan	Councillor Peter Smith

OTHER MEMBERS IN ATTENDANCE:

Fire Committee, Chair	Councillor David Acton
GMWDA, Chair	Councillor Nigel Murphy
TfGM, Chair,	Councillor Andrew Fender
Bolton	Councillor Linda Thomas
Bolton	Councillor Anna Marie Watters
Manchester	Councillor Angelicki Stogia
Stockport	Councillor Wendy Wild
Tameside	Councillor Lynn Travis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Dylan Butt
Trafford	Councillor Laura Evans
Wigan	Councillor Jennifer Bullen

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA – Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Margaret Asquith
Bury	Pat Jones Greenhalgh
Manchester	Sara Todd

Oldham	Carolyn Wilkins
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Trafford	Theresa Grant
Wigan	Alison McKenzie-Folan
TfGM	Simon Warbuton
TfGM	Steve Warrener
GMFRS	Dawn Docx
Manchester Growth Co	Mark Hughes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Lindsay Dunn
GMCA	Simon Nokes
GMCA	Emma Stonier

ALSO IN ATTENDANCE:

GM Cycling and Walking Commissioner	Chris Boardman
British Cycling	Simon Powers
British Cycling	Eve Langford
British Cycling	Aaron Gales
British Cycling	Martin Key

215/17APOLOGIES

Apologies for absence were received and noted from Chief Executives – Donna Hall (Wigan Council – Alison McKenzie-Folan attended), Jon Lamonte (TfGM – Simon Warbuton attended), Jon Rouse (GMHSCP) and Steven Pleasant (Tameside Council – Ian Saxon attended).

216/17 CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS

1. Fire at Walkden

The GM Mayor noted the tragedy which took place in Jackson Street, Walkden, earlier in the week, which had tragically claimed the lives of 4 children. The GM Mayor expressed sincere condolences on behalf of the GMCA, to the family and community, at what was an extremely difficult time.

2. Councillor Allan Brett’s appointment as Leader of Rochdale

The GM Mayor welcomed Councillor Allan Brett to the GMCA as the new Leader of Rochdale Borough Council.

3. Councillor Cliff Morris

The GM Mayor noted that Councillor Cliff Morris was stepping down from his role as Leader of Bolton Council after 34 years of distinguished service to the public and thanked him for his contribution towards building GM into what it is today. Councillor Morris had been Leader of Bolton since 2006 and the Portfolio Lead for Health, Children's Services and Culture for the GMCA during this time.

The GM Mayor also welcomed the new Leader Elect, Councillor Linda Thomas to the meeting adding that he was looking forward to working with her.

4. Manchester Arena Attack

The GM Mayor expressed his thanks for the exemplary work of all public services in supporting the community, GM Police in particular, in the aftermath of the Arena Attack and for the support provided to the families and communities following the attack.

The GM Mayor noted that following the discussions at the last meeting of the GMCA the Government has agreed to meet the £28M cost to GM in full and expressed his thanks to the Prime Minister for the clarification received from Government. The GM Mayor also confirmed that the Kerslake Review had begun and that this was expected to be concluded early in the New Year.

5. Anderson Report

The GM Mayor informed the meeting that the Anderson Review into the intelligence services handling of UK terror attacks had been published the previous week and commented that this was difficult reading for GM. The report indicated, however, it was impossible to be certain, that the attack might have been averted. He also acknowledged the difficulty of the important work undertaken by the intelligence services, recognising the importance of having all available facts to ensure a thorough lessons learned was completed and responses to be strengthened accordingly.

The GM Mayor explained that it had been suggested that GM may agree to participate in a pilot project regarding how intelligence could be handled differently in future forming a stronger relationship with national security agencies, GMP and local communities. On behalf of GM he had indicated that we would be willing to take part in this pilot linked to the ongoing work of the Cohesion Commission.

6. Agenda

The Chair requested that agenda item 12; the Greater Manchester Cycling and Walking Strategy was taken first and welcomed Chris Boardman, as the Cycling and Walking Commissioner to the meeting for this item.

217/17 GM CYCLING AND WALKING STRATEGY

The GM Mayor introduced the GM Cycling and Walking Commissioner, Chris Boardman, who presented the Made to Move Strategy. The Strategy had been developed over the previous 3 months, informed by discussions with colleagues across GM district councils and a wide range of partners and it was intended to formally launch the strategy following the meeting. The main ethos of the strategy was aimed at encouraging car drivers out of their cars.

The key areas highlighted were;

- Plans have been developed in consultation with a wide range of partners
- That cycling infrastructure needed to be improved and developed further
- That car users needed to be attracted to take up cycling to ensure the strategy was a success
- That schemes and investments needed to be assessed against an 'easy, attractive and safe' framework
- That cultural change was needed that encouraged people to take up cycling
- Schemes needed to be led by districts following the standards set out in the strategy
- That the £1.5b cost outlined in the report covered a period of 10 years. The overall cost of taking no action was highlighted as being more expensive in the long run and the return on investment was explained as being £5.50 for every £1 spent.

The GM Mayor commented that the £243M from the Transforming Cities Fund, in addition to potential other sources of funding, was available to support the implementation of this Strategy. It was proposed that a detailed proposal be submitted to the GMCA establishing a Challenge Fund of £50M fund from 2019/20 available for GM District Councils to build infrastructure, based on a match/part funded structure.

Members welcomed the report and the ambitions which the strategy outlined for GM and emphasised the need to look at the acceleration and the incremental implementation of the Strategy.

Councillor Richard Leese advised that the redesign of cycle lanes on Oxford Road scheme, particularly the Oxford Street end had looked at some of the New York design solutions which had created a safety gap between cycle lanes and the general road. In addition to measuring proposed schemes against the proposed criteria, it was suggested that given the scale of the problem, the potential to deliver schemes

incrementally should be considered. He emphasised the importance of districts councils working collaboratively across local boundaries to deliver the strategy. In addition to encouraging new cyclists, he also reiterated that to instil confidence in existing cyclists there needed to be investment in existing road surfaces.

Members noted that the strategy aligned itself with physical and mental health strategies in GM and highlighted the importance of physical activity for mental health. Inexpensive interventions, such as the daily mile implemented in schools in Wigan, were also drawn attention to. The need for driving change in communities, through utilising community groups, was noted as being crucial to achieving behavioural shifts.

Members commented that the outcomes in the strategy relied significantly on behavioural change which was a considerable challenge. It was also emphasised that the positive implications for road users in delivering major infrastructure projects needed to be better understood. In addition the importance of reaching residents within deprived areas, who suffer from the worse health outcomes, was stressed.

Support was expressed for the 'easy, accessible and safe' framework outlined in the report. A Member also noted that the links between this strategy and GM's spatial planning and local level district planning should be articulated. Ensuring this strategy was aligned with work taking place on Green Infrastructure and the consistent approach needed across GM districts councils related to highways design was stressed. Linking programmes on skills, employment and local businesses to the development of cycling infrastructure should also be considered, alongside the adoption of a social value approach across GM.

A Member felt the approach outlined in the report was practical and pragmatic and commented that improvements in the design of highways was required to ensure they were focused on people and communities. It was further noted that consideration to fund the strategy was now needed, confirming that the Challenge Fund approach was the right approach. The work on Public Sector Reform work was also noted as being aligned to this strategy.

Members were informed about a scheme in place in Westhoughton which provided residents with free hire bikes, which feeds into this strategy. The project started in September and was already oversubscribed. An invitation was extended to all Members to view the model.

Chris Boardman thanked Members for their support and helpful and encouraging comments provided to him and his team to take this work forward.

RESOLVED/-

1. To welcome the presentation and strongly support and commend the GM Cycling and Walking Strategy.

2. That a further report on the establishment of a Challenge Fund in the sum of £50M and supporting criteria be submitted to a future meeting.

218/17 DECLARATIONS OF INTEREST

Councillor Richard Leese, Councillor Jean Stretton and City Mayor Paul Dennett declared a personal and prejudicial interest in Item 5, Local Growth Fund 3 – Greater Manchester Business Productivity and Inclusive Growth Programme as members of the Board of The Growth Company.

219/17 MINUTES OF THE GMCA MEETING HELD ON 24 NOVEMBER 2017

The minutes of the GMCA meeting held 24 November 2017 were submitted for consideration. Councillor Anna Marie Watters requested that she added to the list of those in attendance at the meeting.

Members were reminded that it had been previously agreed that the Brexit Monitor would not be considered in December, however following recent Government announcements the Chair asked whether there was any update to be reported. Councillor Richard Leese explained that the Brexit negotiations had progressed at pace over the last few weeks, with a move towards a softer Brexit deal, with a transitional period operating within EU law for up to 2 years. The final deal will now have to be considered by Parliament.

The GM Mayor informed the meeting that the Brexit Secretary, David Davis, had been in touch regarding a meeting in January, which suggested further engagement with Government would be forthcoming.

RESOLVED/-

1. That the minutes of the GMCA meeting held on 24 November 2017 be approved as a correct record, subject to the inclusion of Councillor Anne Marie Watters to the list of those in attendance.
2. That the update on the Brexit negotiations be noted.

220/17 LOCAL GROWTH FUND 3 – GREATER MANCHESTER BUSINESS PRODUCTIVITY AND INCLUSIVE GROWTH PROGRAMME

Councillors Richard Leese, Jean Stretton and City Mayor Paul Dennett declared a personal and prejudicial interest in this report, as they are members of the Board of The Growth Company and left the room during the discussion of this report.

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which sought approval for the Full Business Case for Local Growth Fund 3 (LGF) and local authority funding to deliver the GM Business Productivity and Inclusive Growth programme.

Challenges related to UK productivity were highlighted, particularly its performance against EU countries and international competitors, and the fact that productivity in GM was below the national level was emphasised as a clear indication that action was needed to address the situation. A single business support system was intended to be introduced going forward to address the gap between GM and the rest of the UK.

The programme total cost was £26.1M with £15M of this funding received from the LGF and £11.1M from local authority contributions. It was expected that over time the investment would increase GM's GDA by £96M.

RESOLVED /-

1. That the allocation of £11.1M of local authority funding to the Programme, which in 2018/19 would be taken from retained business rates and thereafter subject to sufficient such business rates being generated, or otherwise as a call on other GMCA resources be approved.
2. That the allocation of £15M of LGF monies to the Programme, subject to the influence of appropriate monitoring and evaluation arrangements being put in place be approved.
3. That the requirement for a capital and revenue switch which would require approval from the GMCA's auditors be noted.

221/17 SOCIAL IMPACT BOND – ROUGH SLEEPERS

The GM Mayor presented a report which requested authority to award the contract for a Social Impact Bond for Entrenched Rough Sleepers in GM. The contract was a payment-by-results contract with a maximum value of £1.8M over 3 years and would deliver a range of specified outcomes for this client group.

The GM Mayor provided a general update on work related to homelessness and rough sleeping and thanked Leaders and districts councils for the strong partnership formed over the past few months. The creation of the GM Homelessness Action Network (GMHAN) has enabled voluntary and community sector organisations to work together in a more coordinated way and the network was expected to bring a strategy to the GMCA in the near future. The Mayor's Homelessness Fund which was established which has now awarded a £6k grant to Bolton Young People's Housing Project, in addition to a number of other grants which have been awarded. The amount raised by the fund was now over £60k. Arrangements for winter have been implemented which have exceeded statutory duties and Councillor David Action was thanked for his assistance in opening fire stations as temporary shelters.

The Social Impact Bond was aimed at rough sleepers who had been on the streets for the longest period of time. The 361% increase in rough sleeping since 2010 was

highlighted; with official counts having recorded 189 rough sleepers with the real figure estimated at between 300-400 people. A partnership agreement has been reached between Shelter, The Brick, other voluntary organisations and 15 housing providers, together with an ethical investor to operate the bond.

Members welcomed this initiative and the inclusion of a provision in the bond that provided support to people to address their individual circumstances. Provision of support for rough sleepers all year round was crucial and work in Tameside was underway to ensure maximum uptake of the programme.

A Member welcomed the opportunity Social Impact Bonds provided to tackle individuals underlying issues such as mental health and substance abuse, highlighting the work underway in Tameside specifically.

Notwithstanding all the publicity around homelessness, further work was required around communicating the scale and complexity of the problem. Figures for families and single people in temporary accommodation in Manchester were highlighted, in addition to unfit and/or overcrowded accommodation, that underlined the problem faced was not only related to rough sleeping. Organisations working to address homelessness in Manchester were thanked for their continued efforts and work.

Members were reminded that Greater Manchester Pension Fund (GMPF) has invested £50M as an ethical investor which has resulted in 10% of the resource for Social Impact Bonds being received from GM.

Homelessness prevention was stressed as a crucial strand of this work, as was assisting people with rebuilding their lives once immediate housing issues have been addressed, including employment.

It was emphasised that the bond was a housing first approach, with support for other issues provided following. There were 200 properties included in the housing first approach and money has been announced in the Autumn Budget which would enable this approach to be extended further.

Member's attention was also drawn to the £3.8M of trailblazer funding received through DCLG and the fact it was intended to focus this funding on homelessness prevention. It was expected that proposals regarding this would be submitted to the GMA in the New Year.

RESOLVED /-

1. That it be noted that DCLG have confirmed an allocation of up to £1.8m to the GMCA to deliver a Social Impact Bond for Entrenched Rough Sleepers.
2. That the process undertaken as described in the report in order to identify a preferred provider to deliver the programme be noted.

3. That authority be delegated to the GMCA Treasurer to award the contract for the delivery of the GM Rough Sleepers SIB in accordance with the terms and value set out in the report following the procurement process and that authority be authorised to the GMCA Monitoring Officer to finalise and complete the necessary legal documentation.
4. That proposals for the use of the £3.8M trailblazer funding to prevent homelessness be submitted to a future meeting of the GMCA.

222/17 INTERIM NATIONAL INFRASTRUCTURE ASSESSMENT CONSULTATION

The GM Mayor introduced a report which provided an update on the interim national infrastructure consultation that was launched on the 13 October 2017.

The report outlined the key issues to be raised in the GMCA response on the 12 January 2018. Lord Andrew Adonis, the Chair of the National Infrastructure Commission had held an initial meeting with the Mayor of London and other Metro Mayors which provided an early opportunity to comment on the proposed approach.

A number of key decisions for GM, expected to take place next year, to support infrastructure and sustainable growth, were highlighted. In particular the decision regarding HS2 at Manchester Piccadilly was noted as being crucial for achieving GM's ambitions to provide maximum West-East connectivity; to secure the land around Piccadilly for regeneration and to fulfil the vision of Manchester Piccadilly as a transport hub for a revitalised North of England. The fact this was not currently the Government's preferred option was noted, and the corresponding need to ensure GM's position as clearly stated in the consultation response was stressed. The economic potential benefit to the North as a whole was also highlighted as an area to be articulated in the response.

Members concurred that Manchester Piccadilly was the most important rail hub in the North of England and the critical significance of the decision made regarding HS2, stressing that this was important for the whole of the North of England, recognising the importance of trains passing through Manchester in addition to services to and from Manchester. It was also noted that in the absence of additional capacity at Manchester Piccadilly, the proposed May 2018 timetable would not be deliverable, given the lack of capacity in the Castlefield corridor to accommodate the number and length of trains. There were also platform issues in terms of length at both Oxford Road Rail Station and platforms and passenger capacity of Platforms 13 and 14 at Piccadilly Rail Station.

The upgrading of the Manchester-Leeds trans-pennine line to provide regularity of services, accommodation of longer trains and reduce journey times was also highlighted alongside the longer term goals of both Northern Powerhouse Rail and HS2. Potential long term economic consequences of decisions taken over the next 12 months were paramount to the future options available for Manchester Piccadilly Rail Station.

Transport for the North were due to publish their draft Strategic Plan in January 2018, including the preferred option for the North of an underground Station for Piccadilly.

Members reiterated previous requests from GM for assurance that HS2 will not adversely impact passenger services on the West Coast Mainline. Improved radial routes in GM was also needed to ensure better connectivity between districts and to achieve the ambitions of the GM Spatial Framework (GMSF). Figures outlined in the GMSF report regarding transport modal share needed to improve over the next 10 years, for sustainable growth to be delivered. These infrastructure investment 'asks' need to be made clear to Government in the response.

The GM Mayor confirmed that these points alongside reference to the Greater Manchester Spatial Framework (GMSF) and infrastructure to support housing proposals would be included in the final consultation response.

Members suggested inviting the Northern Powerhouse Minister to a future meeting of the GMCA and it was agreed that this would be progressed.

RESOLVED /-

1. That the report and key issues identified outlined in section 2.4 be noted.
2. That the process for developing and finalising the response outlined in section 3 be noted.
3. That final amendments and sign off be delegated to the GMCA Chief Executive, in consultation with the Mayor of GM.
4. That the Northern Powerhouse Minister be invited to a future meeting of the GMCA.

223/17 GREATER MANCHESTER INVESTMENT FRAMEWORK – GREATER MANCHESTER LOAN FUND

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, presented a report which set out proposals that amended the Limited Partnership Agreement of the Greater Manchester Loan Fund (GMLF or the Fund), extended the commitment period for capital investment made by the Fund, extended the term of the Fund and reallocated partner commitments to enable the GMCA to lend additional amounts to the Fund. The Fund was set up to support Small and Medium Enterprises, to drive economic growth and it was proposed to extend this Fund from 2021 to 2023 and that the commitment period was extended by one year from June 2018 to June 2019. So far it was noted £14.3m had been committed and £13.2m invested and approximately 1000 jobs created in Greater Manchester.

RESOLVED /-

1. That the extension of the commitment period be extended by one year from June 2018 to June 2019, resulting in the Maven's team changing from a five year commitment period and three year run off period to a six year commitment period and a two year run off period be approved.
2. That the extension of the Fund Term by two years from June 2021 to June 2023, providing the fund with flexibility to continue to make investments with a minimum term of four years, throughout the commitment period be approved.
3. That the replacement of the by the GMCA of MCC's existing commitment to the Fund via repayment of capital (£5.5M) and accrued interest thereon (£0.4M) be approved.
4. That the funding of any further partner commitments required (estimated at £2M) from GMCA rather than MCC be approved.

224/17 GREATER MANCHESTER INVESTMENT FRAMEWORK – PROJECT UPDATES

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance presented a report which sought approval for loans of £2.6m to Citylabs limited (Phase 2). It was noted that the loans would be made from recycled funds. Citylabs was highlighted as a key partner in delivering health devolution and health innovation. The loan was intended to deliver high quality commercial space and create 400 jobs in key areas for Greater Manchester.

RESOLVED /-

1. That the funding application by Citylabs Limited (investment of £2,600k) be given conditional approval and progress to due diligence.
2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans at a) above.

225/17 GREATET MANCHESTER HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL RECOMMENDATION

City Mayor Paul Dennett, Portfolio Leader for Planning, Housing and Homelessness, introduced a report which sought approval of a GM Housing Investment Loans Fund loan of £800k for the development and conversion of aging office space in

Manchester to residential space. The proposal was for 4 apartments and the work was intended to be completed by a small and medium enterprise. It was noted that agreement of this loan would move the fund from £401.2m to £402m. Members were informed that the loan had been recommended for approval by the Fund's Gateway Panel and Credit Committee and there was further information included in part B of the report.

RESOLVED /-

1. That the GM Housing Investment Loans Fund loan in the table below as detailed further in this and the accompanying Part B report be approved.

BORROWER	SCHEME	DISTRICT	LOAN
Cert JDS Ltd.	40-42 John Dalton Street, Manchester	Manchester	£800,000

2. That it be recommended to Manchester City Council that it approves the above and prepares and effects the necessary legal agreements in accordance with its approved internal processes.

226/17 TRANSPORT UPDATE

The GM Mayor provided a verbal transport update following his speech to the Urban Transport Group in Leeds where he outlined his ambition to deliver a safe, reliable, affordable and fully integrated high capacity transport network, with customers at its heart.

Issues highlighted were; that the transport system in Greater Manchester was not working; trains are over-crowded, old and subject to disruptions and cancellations, buses are confusing and over-priced; the M60 smart motorway was delayed causing increased congestion and Metrolink was experiencing capacity issues. Greater Manchester needed an integrated transport system which worked across the conurbation.

The GM Mayor outlined his plans to tackle some of these issues. These included; the introduction of a Mayor's Strategic Transport Board, jointly chaired with Sir Richard Leese which will be provided with regular updates on performance, progress on improvements, will hold operations to account and ensure decisions are made in a joined-up way; Greater Manchester was noted as being the first city region to use new powers to improve bus services; contactless bank card payments will be introduced on Metrolink in late 2018 and train operators urged to do more to compensate commuters for poor service. From January 1 2018 half-price travel for 16 to 18-year-olds on Metrolink will be introduced and discussions begun with regards to better coordination of transport operations in GM on a 24/7 basis.

Members were informed that regular updates would be submitted to the GMCA in 2018 regarding transport.

RESOLVED /-

1. That the Transport Update be noted.
2. That regular updates regarding transport plans are provided.

227/17 EXCLUSION OF PRESS AND PUBLIC

Members noted that the commercially sensitive information contained in Item 14 Greater Manchester Investment Framework and Conditional Project Approval and item 15 Greater Manchester Housing Investment Loans Fund – Investment Approval Recommendation was taken as read during consideration of the Part A - Greater Manchester Investment Framework Projects Update (minute ref 224/17 refers) and Greater Manchester Housing Investment Loans Fund – Investment Approval Recommendation (minute ref 225/17) and for this reason the exclusion resolution was not moved.

**228/17 GREATER MANCHESTER INVESTMENT FRAMEWORK AND
CONDITIONAL PROJECT APPROVAL**

CLERK'S NOTE: This item was considered and noted in support of the Part A Greater Manchester Investment Framework Projects Update at minute 224/17 above.

**229/17 GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND –
INVESTMENT APPROVAL RECOMMENDATION**

CLERK'S NOTE: This item was considered and noted in support of the Part A Greater Manchester Investment Loans Fund Investment Approval at minute 225/17 above.

